# City Council Presentation Ordinance 2023-20: Part I



By Lawsikia J. Hodges, Deputy General Counsel Government Operations, Office of General Counsel

This Photo by Unknown Author is licensed under CC DV SA NG

#### Past, Present, and Future Ordinance 2023-20: Procurement (Ch. 126)

Introduced by Council Member Cumber on January 10, 2023 (1<sup>st</sup> Reading)

Public Hearing on January 24<sup>th</sup> (2<sup>nd</sup> Reading)

**Deferred in Committees since Feb. 6th** 

Presentations through September 18th/19th committee cycle

Amendments to the bill (OGC/Procurement will prepare)

Committee Action on Oct. 2<sup>nd</sup>/3<sup>rd</sup>

Final City Council Action on Oct. 10th

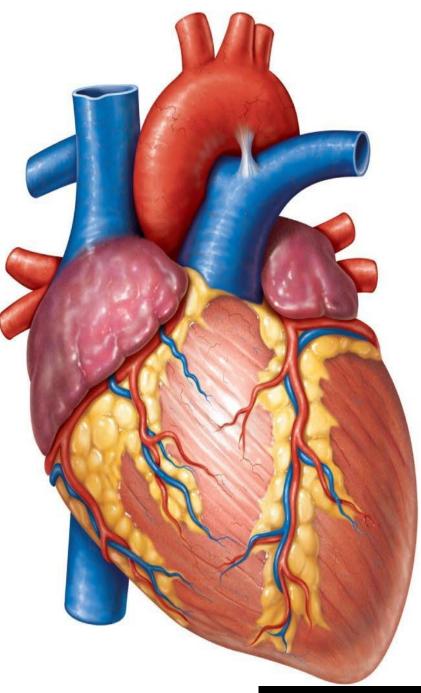
## <u>Three Presentation Topics – Over Three</u> <u>Committee Cycles</u>

Part I	Part II	Part III
Aug. 14 <sup>th</sup> - 15th	Sept. 5 <sup>th</sup> - 6 <sup>th</sup>	Sept. 18 <sup>th</sup> -19 <sup>th</sup>
General Regulations	Contract Administration/ Oversight	Procurement Modes, Methods and Procedures
Reorganization/ Scope of Awards Committee	Ethics and Transparency in Public Contracting	

## **1968 Context:** Consolidation and Central Services *"A Quiet Revolution"* by Richard Martin

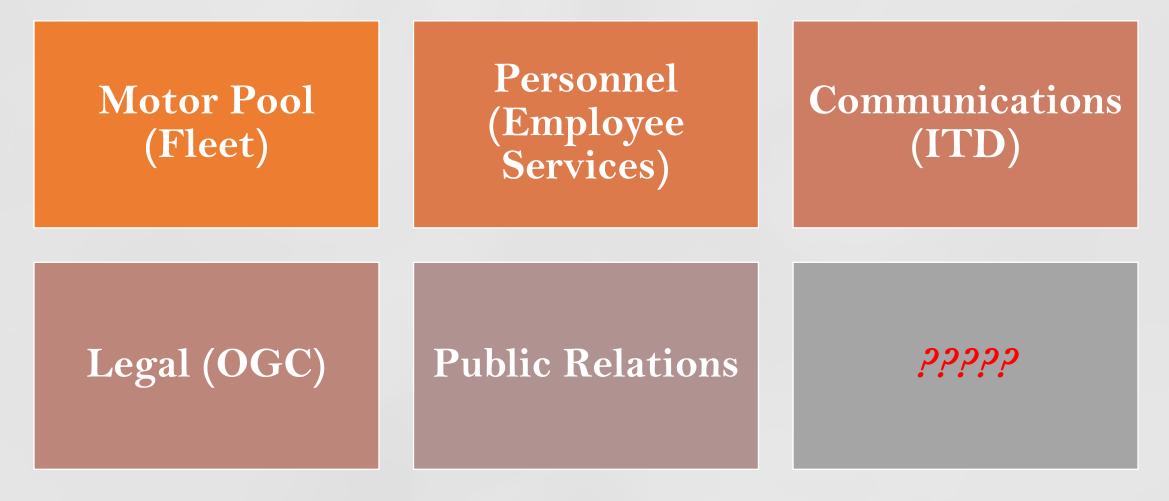
- ➤ "At the heart of the philosophy behind all the moving and merging and restructuring was Central Services, a concept which reflected consolidation's fundamental purpose—to hold down the cost of government while making it more efficient and economical. Central Services introduced the management techniques and higher operational standards."
- Mayor Hans Tanzler referred to Central Services as the "heart and soul of consolidation."
- ➤"Sigfrid Pearson, the Central Services Department head, regarded Central Services as "the brain center" of the new government and the heart of consolidation."
- "It would be through Central Services that many of consolidation's promised economics and greater efficiencies would be achieved, for example in standardized professional bidding, purchasing and insurance procedures."

## Central Services are to the Consolidated Government what the Heart is to the Body



This Photo by Unknown Author is licensed under CC BY-NC-ND

# SO, what services were considered "*Central Services*" in 1968?



# **Purchasing Division (Procurement)**



This Photo by Unknown Author is licensed under CC BY-SA

## **2023 Context:** Introducer's Goals and Objectives

- Authorize new technology methods in City procurement and use of e-Procurement to increase efficiencies in City procurement
- Streamline procurement awards committees and scope of review
- Grant more flexibility to Procurement Division to use various procurement methods permitted under State law and move procurement procedures from the Procurement Code to the procurement manual
- Clarify vendor/contractor rights in bid protests, suspension, and debarment proceedings
- Add more transparency, accountability via contract administration and oversight, and ethics in public procurement contracting
- ◆Update the Procurement Code in accordance with current laws
- Collaborative approach in developing bill (received input Council Auditors, Inspector General, Procurement Chief)



Part 1. General Regulations – Subpart A

+

0

- Renaming to the "Jax P-Code" refers to the Jacksonville Procurement Code
- **>**Guiding Procurement Principles

#### **≻**Jax P-Code Applicability

- City Agencies Yes
- Independent Agencies For most no, unless voluntarily using
- Execution of Contracts/Purchase Orders
  - Executive Branch Mayor
  - Legislative Branch Council Pres.
  - Purchase Orders Procurement Chief

#### ➢Access to Supplier Records

- City rights to access Supplier records
- Suppliers must comply with applicable laws (i.e., Public Records)
- Exemptions from Competitive Solicitations (discuss in Part III)

# Part 2. Jacksonville Procurement Awards Committee (JPAC)

One Single Committee: New Composition – 3 members
Removes OGC and Chief of Procurement as members
Director of Finance; Director of Public Works; City Risk Manager

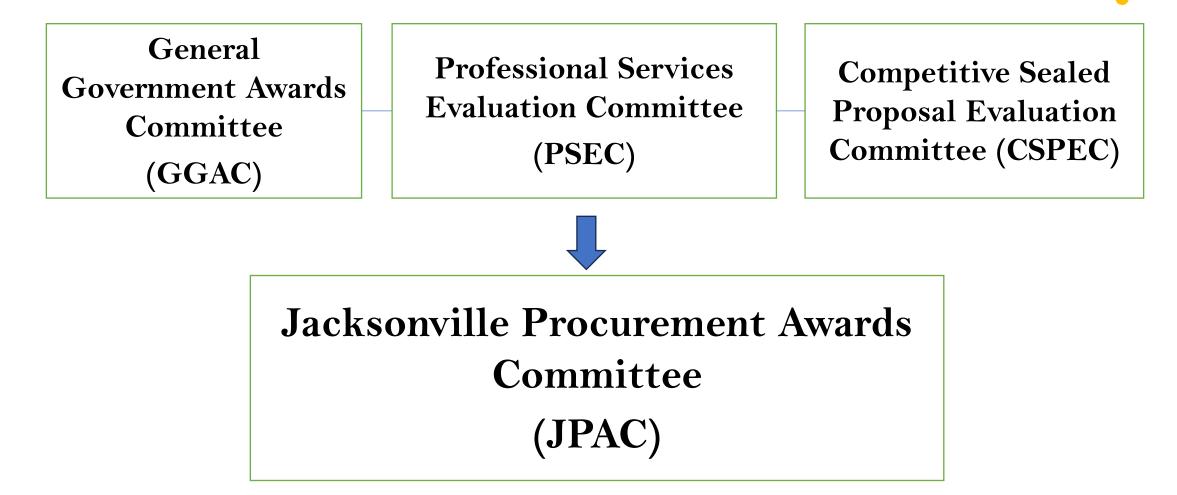
>Chair/Vice Chair: Mayor designates

Meeting Schedule: At least once a week, but may meet more frequently to accommodate Using Agencies needs

➤Administrative Support: Chief of Procurement/Procurement Division

- Legal Support: Office of General Counsel
- Evaluation Committees: Chief of Procurement will designate at least two (2) individuals from applicable Using Agency to evaluate solicitations

#### **Streamline** Three (3) Procurement Awards Committees into One (1) Procurement Awards Committee



#### JPAC Duties:

- Approve awards for Formal Purchases (supplies/professional services/contractual – 150k, professional design services – 325k/35k, capital improvements – 200k); one committee reviews all procurement types
- Approve Chief of Procurement's amendments to Procurement Operating Manual/rules regarding bidder responsibility and bonds
- JPAC will no longer review solicitation documents (PSEC/CSPEC Solicitations); Using Agencies will continue to work with Procurement Division in the development of solicitation documents
- Adopt standards for supplies
- Cancel or reject bids in consultation with the Chief and Using Agencies
- Hear and make final decisions on protests, suspensions, and debarments
- JPAC makes recommendations to the Mayor for approval (or Independent Agency as applicable)



For questions or bill amendment ideas, please call:

Lawsikia J. Hodges (OGC) (904) 255-5059

Dustin Freeman, Chief of Procurement (904) 255-8811